The 9/11 AA77-Pentagon Attack and the I-35W Bridge Collapse in Minneapolis

Andrew M. Baker, M.D.

On September 11, 2001, American Airlines Flight 77 was hijacked by five terrorists as part of a coordinated attack on the United States that also involved the hijackings of American Airlines Flight 11 (which was flown into the North Tower of the World Trade Center), United Airlines Flight 175 (which was flown into the South Tower of the World Trade Center), and United Airlines Flight 93 (which crashed in a field in Shanksville, Pennsylvania). AA Flight 77 was intentionally crashed into the Pentagon, killing all 64 people on board the aircraft (terrorists, flight crew, and passengers) and 125 people (military and civilian) in the building. The fact that this was a terrorist attack targeting the nerve center of the U.S. Department of Defense made the identification and handling of the human remains significantly different than a "typical" mass disaster.

The responsibility to identify and autopsy each of the decedents fell to the Office of the Armed Forces Medical Examiner, part of the Armed Forces Institute of Pathology, headquartered in Washington, DC. All of the human remains—of which there were more than 2000 separate specimens—were moved to the U.S. Air Force Port Mortuary at Dover AFB, Delaware, for evaluation. There, a multidisciplinary team of pathologists, dentists, anthropologists, fingerprint specialists, radiologists, DNA technologists, photographers, morticians, and support personnel used a systematic, stepwise approach to ensure that every scientifically available method was utilized to maximize the number of victims that could be positively identified, reassociated, and returned to the families.

This part of the presentation will open with an overview of forensic human identification, discussing the relative strengths and weaknesses of the various forms of presumptive and scientific human identification and highlighting the contributions of dentistry, anthropology, fingerprinting, DNA, and radiology. The presentation will then go inside the mortuary, showing every step in the identification process and explaining the rationale for the identifications and examinations.

Following approximately 2½ weeks of remains processing and two months of DNA analysis, 183 unique identities were generated from the remains of those killed in the attack on the Pentagon, yielding 178 positive identifications. Some remains for each of the terrorists were recovered, as evidenced by five unique postmortem profiles that did not match any antemortem material provided by victims' families. No identifiable remains for five of the victims known to have been killed in the attack were recovered.

Any opinions in this handout are those of the speaker, and do not necessarily reflect the views of the Office of the Armed Forces Medical Examiner or any other Federal agency.

On August 1, 2007, during the height of rush hour, the 8-lane I-35W Bridge in Minneapolis collapsed, sending scores of vehicles into the Mississippi River.

Bridge construction started in 1964 at a cost of \sim \$5.2 million, and the bridge opened in 1967. Originally 4 striped lanes with an expected use of 66,000 vehicles per day, the bridge was restriped to 8 lanes in 1988. At the time of the collapse, the 14-span, 1907 feet long bridge carried an estimated 141,000 vehicles per day.

The Medical Examiner's Office was one of some 75 city, county, state, federal, and private organizations that were eventually involved in the investigation. Water visibility, current speed, and steel and concrete in the river made the recoveries of the victims difficult. The Medical Examiner's Office worked with the dive teams to develop a protocol for handling victims' remains with as much dignity and privacy as possible, given the challenges of the recoveries and the intense media scrutiny. Medical Examiner investigators proactively contacted the families of the missing to obtain as much antemortem identifying material as possible to facilitate victim identification when bodies were found. As with any mass fatality situation, radiography of the remains was critical in identification.

This part of the presentation focuses on the role of the Medical Examiner in the days and weeks after the bridge collapse, with an emphasis on what went well and lessons learned.





Page 2 of 10

One of the major goals in any mass fatality situation, as in any death investigation, is the confirmation of the identity of the decedent(s). Methods of identification are often classified into scientific methods (also called positive or definitive identification) and nonscientific methods (also called tentative or presumptive identification).

Nonscientific methods

Nonscientific identification yields presumptive identification of an individual – either putting a likely or tentative name on a decedent, or at least putting that decedent in a smaller subgroup of the population. Potential names may then be used to track down more antemortem data on an individual.

- **Visual identification** by a family member or friend (ideally backed up by a photographic identification, such as a driver's license or passport) in non-disaster situations where the body of a decedent is viewable, this method is routinely used by medical examiners and coroners and is considered adequate for identification.
- **Circumstantial findings** may yield a tentative name (or list of names) the address of the house in which the body is found, the license number of a car in which remains are found, the manifest of an airline flight, etc.
- **Basic physical attributes** (height, weight, hair and eye color) may allow rapid exclusion of an individual from consideration.
- Personal effects, such as wallets, purses, watches and jewelry, dentures, canes, etc., may have useful identifying information
- **Distinguishing marks** scars, birthmarks, tattoos

The power of nonscientific methods of identification in a mass fatality situation may become sorely limited: burned or fragmented bodies cannot be visually identified, physical attributes and distinguishing marks are obscured by trauma or postmortem changes, and personal effects become dissociated from fragmented human remains.

Scientific methods

Scientific identification is predicated on the comparison of known antemortem documentation with known postmortem documentation, with a match theoretically excluding every other person on earth.

Fingerprints

<u>Advantages</u>

- Relatively rapid if the antemortem record is available
- Many adult individuals (and often children) have been fingerprinted at some time, for various reasons
- Possible to get a "cold hit" on an unknown decedent when the fingerprint(s) are entered into a database

<u>Disadvantages</u>

- Fingerprinting only works on remains with fingers in a mass disaster situation, many remains will be fragmented, burned, or and/or decomposed
- Antemortem fingerprints may not be readily retrievable
- Requires expertise in fingerprint comparison

Dental

Advantages

- Relatively rapid if the antemortem record is available
- Nearly every adult and older child in the developed world is likely to have some dental records (charts, radiographs) somewhere
- Surviving family members usually know where a loved one got dental care, or insurance companies can be queried to find the decedent's dentist
- Teeth can survive trauma and temperature well beyond that required to destroy fingers or other human tissue

Disadvantages

- Dental identification only works on remains with dentition (in some cases, may work with mandibular or maxillary bone, depending on extent of antemortem data)
- Usually requires radiographic equipment
- Requires expertise in dental comparison

Medical/Radiographic identification – in some cases, an individual may have a medical device, a unique anatomic deformity, a healed fracture, anthropological findings, or artifacts of previous medical intervention that allow positive identification

<u>Advantages</u>

- Relatively rapid if antemortem documentation can be found
- Surviving family members likely to know where a loved one had major surgery
- Some medical devices and prostheses may survive conditions well beyond those tolerable by human tissue
- Many medical devices have unique serial numbers

<u>Disadvantages</u>

- Requires radiographic equipment
- Fairly uncommon in the population at large

DNA Identification

<u>Advantages</u>

- Can be used on any human remains from which viable DNA can be recovered
- Can reassociate fragmented remains that lack fingers or dentition
- Antemortem specimens available from sources ranging from a hairbrush or toothbrush to paraffin-embedded tissue from a remote surgical procedure
- If an antemortem specimen is not readily available, family reference specimens may be used

<u>Disadvantages</u>

- Time delay
- Requires sophisticated laboratory and highly trained technologists
- Cost

Identification issues in a mass disaster:

- (1) Lack of visually identifiable remains
- (2) Disassociated remains
- (3) Commingled remains
- (4) Open versus closed population of victims

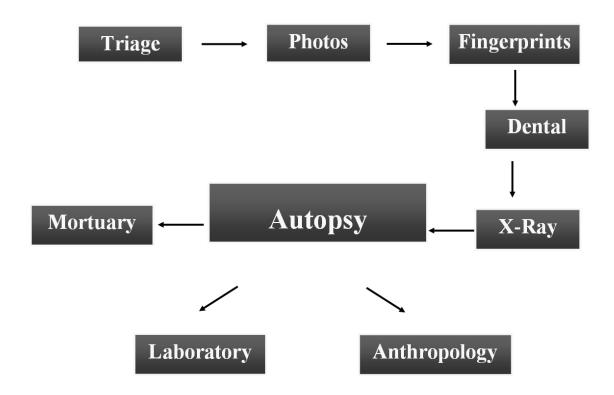
Additional issues in a terrorist attack:

- (1) Separating the innocent from the murderous families will want (and deserve) to know that the remains being returned to them are those of their loved ones, and not of the terrorists who murdered them.
- (2) *Identification of the terrorists* the identification process may well yield conclusive findings as to the identity of the terrorists. This will be invaluable to law enforcement.
- (3) *Recovery of critical evidence* Only thorough examination of all the remains will ensure that critical evidence, no matter how small, is not overlooked.
- (4) *Documentation of injuries* May be critical for reconstruction of events, as well as ascertaining how long (if at all) some victims survived the initial attack (such as a crash) only to die in a post-crash event (like a fire or building collapse).

The Disaster Plan

The exact order of operations in a mass disaster morgue is not as important as the concept that the remains need to be processed, identified, examined, documented, and released in a systematic way to ensure that identifications are accurate, and evidence is collected and preserved

This diagram, and the comments that follow, are a conceptual model of the process used by the Armed Forces Medical Examiner after the 9/11/01 attack on the Pentagon.



Triage/Safety

If the possibility of unexploded bombs, weapons, or other dangerous materials exists, the remains must be appropriately screened to ensure the safety of those in the morgue. Once this is accomplished, the anthropologist or pathologist assigned to the triage area examines every set of remains that comes through the door of the morgue. Aircraft parts and/or personal effects that are not associated with any human remains can be pulled aside and inventoried separately. Any human remains that are in the same bag, but are not physically connected, are separated into different bags, uniquely labeled, and assumed to be different individuals until proven otherwise.

Photography

All remains are photographed "as is" at this point. All accession number are double-checked.

Fingerprints

Antemortem fingerprints are received and organized. Postmortem fingerprints are obtained. Antemortem and postmortem prints are compared.

Dental

Antemortem dental charts and radiographs are received and organized. Postmortem dental charts are prepared and postmortem dental radiographs are obtained. Antemortem and postmortem dental materials are compared.

Radiology

All specimens are radiographed in their entirety. Radiographs may assist in recovery of critical aircraft parts; recovery of bomb parts, other explosive devices, or projectiles; reconstruction of injury patterns; and identification of medical devices or unique anatomic features for identification.

Autopsy/DNA

All specimens get a complete "autopsy" to assess injury, confirm natural diseases, recover any foreign material, separate personal effects, assure photographic documentation and narrative documentation of findings, etc. DNA is easily collected at this point, although a separate DNA station in the disaster plan is also workable. A separate DNA station earlier in the process may be quite useful to the laboratory if autopsies are delayed due to workload. If someone other than the autopsying pathologist collects DNA, it is important to note the incision used for DNA collection on a body diagram; otherwise, the autopsy pathologist could misinterpret that incision as an antemortem injury. If a DNA technologist can be spared for the morgue, s/he may be invaluable in helping select the specimens most likely to yield useable DNA.

Anthropology

Anthropology need not be a separate section from pathology, but can be integrated directly with pathology. At the Pentagon morgue, many of the specimens spanned the "grey area" between pathology and anthropology. Having these two disciplines work side-by-side at the autopsy table was far more efficient that having them examine specimens separately.

Laboratory

Specimens are collected at autopsy for toxicologic testing. Carbon monoxide testing may be critically important in making a distinction as to whether a victim was killed instantly, or survived for some period of time before being overcome by smoke.

Mortuary

Andrew M. Baker, MD

Here, remains are stored until identifications are made. As reassociations are made, more and more specimens become linked to the same name and can be stored together until such time as release to the family occurs.

Things to consider

Staff morale and welfare cannot be emphasized enough. In a mass disaster setting, an emotional toll is taken on every member of the team whether they realize it or not. People need an opportunity to eat, sleep, do something "normal," and see the sun shining.

Take care of yourself. If you are a member of the team, make sure you get enough sleep, food, and hydration. It is far too easy in these events to ignore your own health. Don't try to be a hero. No one can work 24 hours a day.

Get help if you need it. Critical incident specialists, mental health professionals, and religious personnel are invaluable in this regard.

Remember that identification is a team approach. Even though the medical examiner or coroner is responsible for the overall morgue operation, and (ultimately) the validity of the identifications, s/he can only accomplish that through the talent and the experience of the highly skilled personnel working with him/her.

Keep families apprised of progress – they have a right to know what's going on. However, don't make promises on a timeline.

Is scientific identification better than nonscientific identification? In general, the answer is yes, but there may be situations (small numbers, intact bodies, distinctive marks or personal effects, closed population of victims, independent nonscientific methods converging on the same name, etc.) where nonscientific identification is adequate. Ultimately, this is a call the responsible medical examiner/coroner has to make, and it may be influenced by time and resource constraints.